The Council's Capital Position (Prudential Indicators)

This part of the report is structured to update:

- The Council's capital expenditure plans;
- How these plans are being financed;
- The impact of the changes in the capital expenditure plans on the prudential indicators and the underlying need to borrow; and
- Compliance with the limits in place for borrowing activity.

Prudential Indicator for Capital Expenditure

This table shows the revised estimates for capital expenditure and the changes since the capital programme was agreed at the Budget.

Capital Expenditure by Service	2013/14 Original Estimate	Current Position As at 30 th Sept 2013	2013/14 Revised Estimate
	£m	£m	£m
General Fund	4.236	3.865	4.236
HRA	6.472	1.565	7.075
Total	10.708	5.430	11.311

Changes to the Financing of the Capital Programme

The table below draws together the main strategy elements of the capital expenditure plans (above), highlighting the original supported and unsupported elements of the capital programme, and the expected financing arrangements of this capital expenditure. The borrowing element of the table increases the underlying indebtedness of the Council by way of the Capital Financing Requirement (CFR), although this will be reduced in part by revenue charges for the repayment of debt (the Minimum Revenue Provision). This direct borrowing need may also be supplemented by maturing debt and other treasury requirements.

Capital Expenditure	2013/14 Original Estimate £m	Current Position As at 30 th Sept 2013 £m	2013/14 Revised Estimate £m
Financed by:			
Capital receipts	0.100	3.121	0.264
Capital grants	0.366	0.32	0.366
Capital reserves	6.677	0.789	7.184
Revenue	3.565	1.200	3.497
Total financing	10.708	5.458	11.311
Borrowing need	0	0	0

Changes to the Prudential Indicators for the Capital Financing Requirement, External Debt and the Operational Boundary

The table shows the CFR, which is the underlying external need to incur borrowing for a capital purpose. It also shows the expected debt position over the period. This is termed the Operational Boundary.

Prudential Indicator – Capital Financing Requirement

We are on target to achieve the original forecast Capital Financing Requirement

	2013/14 Original Estimate	Current Position As at 30 th Sept 2013	2013/14 Revised Estimate
	£m	£m	£m
Prudential Indicator – Capital Financing Requirement			
CFR – non housing	29.125	14.563	29.125
CFR – housing	44.750	22.375	44.750
Total CFR	73.875	36.938	73.875
Net movement in CFR	-		-
Prudential Indicator – External Debt / the Operational Boundary			
Borrowing	99.800	57.816	99.800
Other long term liabilities*	0	0	0
Total debt 31 March	99.800	57.816	99.800

Limits to Borrowing Activity

The first key control over the treasury activity is a prudential indicator to ensure that over the medium term, net borrowing (borrowings less investments) will only be for a capital purpose. Gross external borrowing should not, except in the short term, exceed the total of CFR in the preceding year plus the estimates of any additional CFR for 2013/14 and next two financial years. This allows some flexibility for limited early borrowing for future years. The Council has approved a policy for borrowing in advance of need which will be adhered to if this proves prudent.

	2013/14 Original Estimate	Current Position As at 30 th Sept 2013	2013/14 Revised Estimate
	£m	£m	£m
Gross borrowing	69.044	48.205	69.044
CFR* (year end position)	73.050	73.050	73.050

The Director of Finance reports that no difficulties are envisaged for the current or future years in complying with this prudential indicator.

A further prudential indicator controls the overall level of borrowing. This is the Authorised Limit which represents the limit beyond which borrowing is prohibited, and needs to be set and revised by Members. It reflects the level of borrowing which, while not desired, could be afforded in the short term, but is not sustainable in the longer term. It is the expected maximum borrowing need with some headroom for unexpected movements. This is the statutory limit determined under section 3 (1) of the Local Government Act 2003.

Authorised limit for external debt	2013/14 Original Indicator £m	Current Position As at 30 th Sept 2013 £m	2013/14 Revised Indicator £m
Borrowing	109.800	57.816	109.800
Other long term liabilities*	0	0	0
Total	109.800	57.816	109.800